

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

Refer to

APR 0 9 1998

Speaker

Time 4:00 p.m. Legislative Secretary Date The Honorable Antonio R. Unpingco Twenty-Fourth Guam Legislature

Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

Dear Speaker Unpingco:

Enclosed please find a copy of Bill No. 515 (COR): "AN ACT TO AMEND SECTION 9104. OF CHAPTER 9 OF TITLE 2 OF THE GUAM CODE ANNOTATED, RELATIVE TO FISCAL NOTES", which I have signed into law today as Public Law No. 24-162.

§9101 of Chapter 9 of Title 2 of the Guam Code Annotated prohibited a Standing Committee of the Guam Legislature from considering a bill unless there is a fiscal note, or a waiver of a fiscal note, prepared by the Bureau of Budget and Management Research on the financial effects of the bill. This code section requires the Legislature to be aware, at the time of the public hearing, of the financial effects of bills that are considered.

The Bureau of Budget and Management Research prepares fiscal notes on all bills which have a fiscal impact. Occasionally, due to the press of many administrative duties, BBMR may not have prepared a fiscal note at the time of the public hearing. Also, there is usually very little time between the notification of a public hearing and the hearing itself.

This legislation legitimizes a practice that has been going on in the Legislature already, and that is the practice of passing bills without regard to the presence of a fiscal note, and without regard to the information contained in the fiscal note, if one is prepared.

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Office of the	he Speaker
ANTONIO,	H TINPINGCO
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Time	1430
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OFFICE OF THE LEGISLATIVE SECRETARY

ACKNOWLEDGMENT RECEIPT

Received By

Speaker/B515/PL24 162 April, 1998 - Page 2

The waiver of fiscal note that is authorized by this legislation is a statement by the Legislature that the Legislature is not interested in the financial aspects or impact of the legislation being considered. At no time will the presence or absence of a fiscal note determine the power of the Legislature to pass laws of its choosing.

Very truly yours,

Carl T. C. Gutierrez

Attachment

0.740

cc: The Honorable Joanne M. S. Brown Legislative Secretary TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 515 (COR), "AN ACT TO AMEND SECTION 9104 OF CHAPTER 9 OF TITLE 2 OF THE GUAM CODE ANNOTATED, RELATIVE TO FISCAL NOTES," was on the 27TH day of March, 1998, duly and regularly passed.

NTONIO R. UNPINGCO Speaker

Attested: MARK FORBES

Senator and Acting Legislative Secretary

This Act was received by the Governor this _______ day of _____ April___, 1998, at 0:m o'clock <u>G</u>.M.

Assistant Staff Officer Governor's Office

APPROVED:

CARL T. C. GUTIERREZ

Governor of Guam

Date: 4-9-98 Public Law No. 24-162



TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

Bill No. 515 (COR)

As substituted by the Author and amended on the Floor.

Introduced by:

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Mark Forbes T. C. Ada F. B. Aguon, Ir. A. C. Blaz I. M.S. Brown Felix P. Camacho Francisco P. Camacho M. C. Charfauros E. J. Cruz W. B.S.M. Flores L. F. Kasperbauer A. C. Lamorena, V C. A. Leon Guerrero L. Leon Guerrero V. C. Pangelinan I. C. Salas A. L.G. Santos F. E. Santos A. R. Unpingco J. Won Pat-Borja

AN ACT TO AMEND SECTION 9104 OF CHAPTER 9 OF TITLE 2 OF THE GUAM CODE ANNOTATED, RELATIVE TO FISCAL NOTES.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Intent. While the Guam Legislature remains
 committed to the notion that fiscal notes should be required for all bills that

have fiscal impact, the Guam Legislature notes that an interpretation of the 1 2 current language of this Section implies that an Administration is capable of holding a bill in limbo for an eternity simply by refusing to issue a fiscal note. 3 As this was never the intent of the Guam Legislature, an amendment is 4 5 required to make it clear that the purpose of the Sections in Title 2 of the 6 Guam Code Annotated regarding fiscal notes is to allow for review of all 7 fiscally meaningful legislation by the Bureau of Budget and Management 8 Research, but that it is not the intention of the Guam Legislature to surrender 9 its ability to move Legislation altogether.

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Section 2. Section 9104 of Chapter 9 of Title 2 of the Guam Code Annotated is hereby amended to read as follows:

12 Time Period for Submission of Fiscal Note. A "Section 9104. 13 fiscal note, or waiver of fiscal note, shall be prepared and returned to the appropriate committee within fourteen (14) days of receipt of the bill by 14 15 the Bureau, or three (3) days prior to hearing date fixed by the 16 committee responsible for the bill, whichever is later. Failure of the 17 fiscal note, or waiver thereof, to be returned by the expiration of the 18 time periods detailed in this Section shall not preclude the placement of 19 a bill in the Second Reading File or other legislative action. Should no 20 fiscal note be provided by such time as the bill is placed in the Third 21 Reading File, the requirement for the fiscal note shall be waived. The 22 chairman of the oversight committee shall make good faith efforts to 23 obtain fiscal notes."

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24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs

Senator Mark Forbes, Chairman



MAR 1 8 1998

Speaker Antonio R. Unpingco Twenty-fourth Guam Legislature 155 Hesler Street Agana, Guam 96910

Dear Mr. Speaker:

The Committee on Rules, Government Reform and Federal Affairs, to which Bill No. 515 was referred, wishes to report its findings and recommendations **TO DO PASS BILL NO. 515** "An act to amend section 9104. of 2GCA relative to fiscal notes."

The voting record is as follows:

TO PASS	10
NOT TO PASS	<u> </u>
ABSTAIN	<u> </u>
TO PLACE IN INACTIVE FILE	Ð

Copies of the Committee Report and other pertinent documents are attached.

Thank you and si Yu'os ma'ase for your attention to this matter.

MARK FORBES

Attachments

24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs

Senator Mark Forbes, Chairman



MEMORANDUM

TO:	Committee Members
FR:	Chairman

SUBJECT: Committee Report- Bill No. 515 "An act to amend section 9104. of 2GCA relative to fiscal notes."

Transmitted herewith for your information and action is the report on Bill No. 515 from the Committee on Rules, Government Reform and Federal Affairs.

This memorandum is accompanied by the following:

- 1. Committee Voting Sheet
- 2. Committee Report
- 3. Bill No. 515
- 4. Public Hearing Sign-in Sheet
- 5. Fiscal Note/Fiscal Note Waiver
- 6. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

MARK FORBES

Attachments

<u>Committee on Rules, Government Reform and Federal Affairs</u> Twenty Fourth Guam Legislature

Voting Record

Bill No. 515 "An act to amend section 9104. of 2GCA relative to fiscal notes."

1	TO <u>PASS</u>	NOT TO <u>PASS</u>	<u>ABSTAIN</u>	INACTIVE <u>N FILE</u>	
MARK FORBES, Chairman					
ANTHONY C. BLAZ, Vice-Chairman					
ELIZABETH BARRETT-ANDERSON, Member	<u></u>				
JOANNE M. S. BROWN, Member					
FELIX CAMACHO, Member					
EDWARDO J. CRUZ, M.D., Member	<u>~</u>				
LAWRENCE F. KASPERBAUER, Member	<u>+</u>				
ALBERTO A. C. LAMORENA V., Member	<u> </u>				
CARLOTTA A. LEON GUERRERO, Member					
JOHN C. SALAS, Member					
MARK C. CHARFAUROS, Member			<u> </u>		
FRANÇIS E. SANTOS, Member	V				

ANTONIO R. UNPINGCO, Member

Twenty-Fourth Guam Legislature

Committee On Rules, Government Reform & Federal Affairs Senator Mark Forbes, Chairman

Committee Report on Bill No. 515 "An act to amend section 9104. of 2GCA relative to fiscal notes."

I. OVERVIEW

The Committee on Rules, Government Reform and Federal Affairs held a public hearing on Tuesday, March 10, 1998 at 10:35 a.m. in the conference room of the Chairman of the Committee on Rules, Government Reform and Federal Affairs. Public Notice of the hearing was announced in the March 5^{th} , 6^{th} , 8^{th} , and 10^{th} , 1998 issues of the Pacific Daily News.

Senators in attendance were:

Senator Mark Forbes, Chairman Senator Edwardo J. Cruz, Member Senator Frank Blas Aguon Jr.

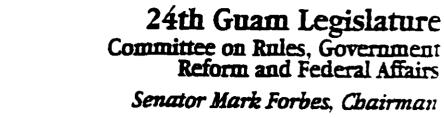
There being no individuals present to testify on the bill, , the Chairman declared the bill formally heard. The Chairman indicated that the Committee would accept any written testimony on this bill during the next few days. No written testimony was submitted after the public hearing.

II. FINDINGS AND RECOMMENDATION

The Committee on Rules, Government Reform and Federal Affairs finds that Bill 515 would allow the Legislature to still act on legislation in the event that the Bureau of Budget and Management Research fails to provide a fiscal note or waiver within the time period for submission, as established in §9104 of 2GCA. Under the current language in the aforementioned statute, it is possible for an Administration to delay or impede altogether further legislative action on a bill by simply delaying the issuance of its fiscal note. The Committee finds that Bill 515 would prevent such delays.

Accordingly, the Committee on Rules, Government Reform and Federal Affairs, to which Bill No. 515 was referred does hereby submit its findings and recommendations to the Twenty-fourth Guam Legislature **TO DO PASS BILL NO 515** "An act to amend section 9104. of 2GCA relative to fiscal notes."





FEB 2 3 1998

MEMORANDUM

TO:Chairman
Committee on Rules, Government Reform and Federal AffairsFROM:Chairman
Committee on Rules, Government Reform and Federal Affairs

SUBJECT: Referral- Bill No. 515

The above Bill is referred to your Committee as the principal committee. It is recommended you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

MARK FORBES

Attachment





Committee on Rules, Government Reform and Federal Affairs Senator Mark Forbes, Chairman

Public Hearing Tuesday, March 10, 1998 10:00am Conference Room, Office of Senator Mark Forbes Guam Legislature Temporary Building Agana, Guam

Bill No. 515: "An act to amend section 9104. of 2GCA relative to fiscal notes."

NAME	AGENCY/ ORGANIZATION	ORAL TESTIMONY	WRITTEN TESTIMONY	IN FAVOR	NOT IN FAVOR	CONTACT NUMBER
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BUREAU OF BUDGET & MANAGEMENT RESEARCH

OFFICE OF THE GOVERNOR Post Office Box 2550, Agana, Guarn 93910

JOSTPHE RIVERA

FRANCES J. BALAJADIA DEMITY DIRECTOR

The Bureau requests that Bill No(s). <u>515 (COR)</u> be granted a waiver pursuant to Public Law 12-229 for the following reasons:

The proposed measure does not entail a fiscal impact and is administrative in nature. The intent of Bill No. 515 (COR) which will amend §9104, of 2 GCA, is to provide for an automatic waiver of the requirement for a fiscal note on legislative bills failing to meet the time period specified for the submission of a fiscal note or waiver.

E. RIVERA



CARL T.C. GUTHERREZ

MADELEINE Z. BOEDALLO LT: COVERION MAR 1.0 1998

